



Board of Commissioners

Work Session

May 21, 2024

6:00 p.m.

AGENDA

1. Call to Order
2. Consider Approval of the Agenda
3. Consider Approval of the Consent Agenda:
 - 3.a. Consent: Planning Space Lease and Budget Amendment.
 - 3.b. Consent: Rolesville Rural Fire Department Unification Resolution.
4. FY24/25 Budget Presentation
5. Adjourn

Memo

To: Mayor Currin and Town Board of Commissioners
From: Meredith Gruber, Planning Director
Date: May 21, 2024
Re: Administrative Space for Town Staff

Background

Rolesville is one of the fastest growing towns in North Carolina, and this growth in population and territory equates to providing greater volumes of existing services, as well as expanding the services being offered to meet the expectations of the constituents. In addition, this growth leads to staff who require working space and equipment to perform those duties. The Planning Department is currently comprised of a team of six staff within Town Hall; relocating Planning outside of Town Hall provides many opportunities for remaining staff to grow, expand, and provide increased levels of service within the physical confines of the present Town Hall.

Projected Costs

Ongoing monthly costs at the new office location are estimated at \$4,700 per month.

There are several one-time costs associated with moving into the new location, and a budget amendment is needed to begin making these preparations before the end of the fiscal year. Finance advises that sufficient funds remain in Contingency to fund this effort.

Security deposit	\$3,100
IT equipment and installation	\$4,500
Furniture and equipment	\$11,000
Deep cleaning	\$500
TOTAL	\$19,100

Attachment

Ordinance to amend the 2023-2024 fiscal year budget ordinance

**AN ORDINANCE TO AMEND THE
2023-2024 FISCAL YEAR BUDGET ORDINANCE**

BE IT ORDAINED, by the Board of Commissioners of the Town of Rolesville, North Carolina that the following amendment be made to the annual budget ordinance for the fiscal year ending June 30, 2024:

- To appropriate funds for one-time costs associated with Planning Department relocation to 211 S Main Street.*

		<u>Change</u>
<u>Revenue</u>		
100-190-5399-0000	Contingency	(\$19,100)
 <u>Expenditure</u>		
100-210-5232-0000	Facility Lease	\$3,100
100-210-5262-0000	Contracted Services	500
100-210-5264-0000	Computer Software/Services	4,500
100-210-5415-0000	Equipment/Furniture	<u>11,000</u>
		\$19,100

This will result in no change to the net revenues and expenditures of the General Fund.

Adopted this 21st day of May 2024

Ronnie I. Currin
Town of Rolesville Mayor

Attest: _____
Robin E. Peyton
Town Clerk



Memorandum

To: Mayor and Town Board
From: Eric Marsh, Interim Town Manager
Date: May 21, 2024
Re: Resolution to Merge with Rolesville Rural Fire Department

Background

The Rolesville Rural Fire Department, Inc. (RRFD), a North Carolina non-profit corporation provides fire protection, emergency medical first responder, and other all-hazard mitigation services to the residents of the Town of Rolesville pursuant to an agreement between the Town and the Department for the provision of fire and rescue services. The mission of the RRFD is to “proudly serve {Town of Rolesville} citizens and community by preventing the loss of life, property, and damage to the environment from the adverse effects of fire, medical emergencies, and hazardous conditions.” RRFD has upheld this mission for over 60 years.

In continuance of the RRFD legacy of service, support of the RRFD mission, and as a by-product of the Town’s shared commitment to the service of Town of Rolesville residents and community, RRFD and the Town mutually desire to unify. Through unification, the combined effort of RRFD and the Town will continue to provide the highest level of emergency services realistically possible to the people of both the Town of Rolesville and the Rolesville Rural Fire District.

The RRFD and the Town have met collaboratively together over the past three years to discuss concerns, challenges, and opportunities related to the feasibility of a proposed unification of the Department into the Town’s governance structure. The collaboration culminated in the establishment of a Unification Committee that consists of staff from RRFD, the Town of Rolesville, and a third-party consultant—NC Fire Chief Consulting—who developed the mutually agreed upon resolution. (*see attached Resolution*)

The resolution is an informal document that, when executed, commits to the effort of unification and subsequently initiates the establishment of a formal, legalistic definitive agreement to solidify the unification of RRFD and the Town of Rolesville by the proposed a unification target date of July 1, 2025. In the coming months, unification will be evidenced by a joint definitive agreement.

Recommended Action

Make a motion to authorize the execution of the Resolution of the unification of the Rolesville Rural Fire Department and the Town of Rolesville.

Attachments:

- Resolution of the Board of Directors of the Rolesville Rural Fire Department, Inc. and the Board of Commissioners of the Town of Rolesville Relating to the Proposed Unification with the Town of Rolesville



Office of the Mayor
502 Southtown Circle, Rolesville, NC 27571

April 16, 2024

To Rolesville Rural Fire Department Board, Board,

As the Mayor of Rolesville, I would like to offer my full support for merging the Rolesville Rural Fire Department and the Town of Rolesville. The Rolesville Rural Fire Department has been unwavering in its service to this community, and the greater Rolesville area. For over sixty-five years, the Rolesville Rural Fire Department has kept up with changes in population, jurisdiction, technology, and dynamics, and has done so with pride and professionalism. This unification in no way minimizes the service that has been provided, rather it builds on their history and heritage.

A Resolution of Unification accompanies this letter. With this letter, we emphasize our commitment to the following points of agreement:

1. The Town of Rolesville agrees to build a new Main Station for the Fire Department beginning December 2025/January 2026.
2. The new Main Station will have a room to display and store the 1958 Fire Truck [Unit 1].
3. The new Main Station will have a place to display the Rolesville Rural Fire Department Heritage and History items and memorabilia.
4. The new Main Station will have a "Heritage Board Room" that the Fire Department can use for any future meetings following the merger.
5. The new Main Station will be large enough to house all the current fire trucks, staff, and future staff.

It gives me great pleasure to extend the accompanying Resolution of Unification to the Rolesville Rural Fire Department to facilitate this merger. The future will prove that we will be better and accomplish greater things together.

Regards,

Ronnie Currin
Mayor, Town of Rolesville Board of Commissioners

Attachment: Resolution of Unification

Resolution of the Board of Directors of the Rolesville Rural Fire Department, Inc. and the Board of Commissioners of the Town of Rolesville Relating to the Proposed Unification with the Town of Rolesville

WHEREAS, the Rolesville Rural Fire Department, Inc., a North Carolina non-profit corporation (“Department”), provides fire protection, emergency medical first responder and other all-hazard mitigation services to the residents of the Town of Rolesville, a North Carolina municipal corporation (“Town”), pursuant to an agreement between the Town and the Department for the provision of fire and rescue services; and

WHEREAS, the Department and the Town mutually desire to provide the highest level of emergency services realistically possible to the people of both the Town of Rolesville and the Rolesville Rural Fire District, evidenced by a joint agreement to study the feasibility of integration of Fire Protection Services into the Town’s municipal structure; and

WHEREAS, the Department and the Town have met collaboratively together over the past three years to discuss concerns, challenges and opportunities related to the feasibility of a proposed unification of the Department into the Town’s governance structure; and

WHEREAS, the Department’s Board of Directors presented the Town with key concerns related to unification on August 10, 2021, and subsequently on November 9, 2021, proposed a unification target date of July 1, 2025; and

WHEREAS, on September 15, 2022, the Department Board of Directors adopted a resolution in favor of offering all specified assets of the Department to the Town (“Department Resolution”) except for (1) the Department’s corporate charter (as Rolesville Rural Fire Department, Inc.) and (2) assets reasonably necessary to operate the Rolesville Rural Fire Department, Inc. as a Foundation; and

WHEREAS, the Department has reviewed and considered the joint proceedings over the past three years between the Department and the Town and has determined that unification of the Department into the Town is in the long-term best interests of the residents of Rolesville; and

WHEREAS, the Department desires for the Town to (1) assume full responsibility for the provision of Fire Protection Services, including responsibility for all fire protection systems, equipment, real property and improvements and (2) assume title to the specified assets of the Department which shall be transferred from the Department to the Town on July 1, 2025 (“Effective Date”) and (3) provide employment to all full-time Department employees as of the effective date of unification, enabling those same employees to participate in the North Carolina Local Governmental Employees Retirement System (“NCLGERS”) pursuant to policies of the Town; and

WHEREAS, the Department desires for the Town to contract with Wake County Government for the provision of fire services outside of the Town in the Rolesville Rural Fire District, just as the Department has been doing in the past under the County’s cost-share agreement system and fully meet the County’s contractual agreement for municipalities serving unincorporated areas of the County; and

WHEREAS, the Department desires to retain the Rolesville Rural Fire Department Foundation (Foundation), which will retain, store and display certain fire vehicles, equipment and other items of historical and sentimental value.

NOW, THEREFORE, in consideration of these premises, the Town and the Department Board finds and resolves the following:

1. Authorization to Proceed. The Town and the Department Board hereby authorize their respective staffs, and Attorneys, to (1) prepare a definitive agreement between the Town and the Department to memorialize the terms and conditions of the unification of the Department into the Town’s municipal structure and (2) engage the services of NC Fire Chief Consulting to assist with the transition and unification from the Department to Town.
2. Effective Date of Unification. The effective date of the unification is set for July 1, 2025, at which time the Department will no longer contract with the Town for services.
3. Interim Period. Interim Period is defined as the six (6) month period immediately preceding the Effective Date of Unification.
4. Hiring of Fire Chief. The Town acknowledges that the Fire Chief has been heavily involved in the transition of the Fire Department. The Town agrees to retain Fire Chief Donnie Lawrence in his current role, with the further agreement to convert Fire Chief Donnie Lawrence to full-time status at some point in the future.
5. Consolidation Agreement. The Town and the Department’s willingness to accept the offer of unification is conditional upon the execution of a mutually acceptable agreement (“Consolidation Agreement”) that sets out the rights and duties of the Town and Department including without limitation the transfer of substantially all Department assets (except the Department charter, Fireman’s Day fund/equipment with ownership of said equipment and specified assets), including cash on deposit in all accounts controlled by the Department that are being transferred to Town. It is noted that all Department related Relief Funds must follow NCGS requirements.

The Department proposes to transfer ownership of the parcel(s) of land (and all buildings situated on such land) which is the current location of Rolesville Fire Station 1, the property on which the EMS building is situated, the current residence of the Rolesville Chamber of Commerce and a storage building. In addition, the Department proposes to transfer ownership of the Fowler Road property (PIN #23161) and the Old Pearce Road property (PIN #0439718).

6. Employee Transfer. All full-time paid firefighters of the Department as of the effective date of unification (“Department Employees”) shall be offered employment with the Town and shall have the opportunity to participate in NCLGERS. Part-time employees

Donnie Lawrence (the Fire Chief), Edna Allison (Administrative Assistant) and the other five (5) paid part-time Department employees shall be offered employment with the Town. All Department Employees who accept employment with the Town shall do so subject to all standards, rules, procedures, pay structure and benefits established by the Town and generally applicable to Town employees. Provided, however, the Town shall waive the twelve (12) month employment probationary period that would otherwise apply to new Town employees. All thirteen (13) full-time firefighters, the Fire Chief, the Administrative Assistant and five (5) other paid part-time employees will keep their seniority based on their years of service with Department once the unification is completed. All volunteer firefighters shall continue in their roles as volunteer firefighters once unification is completed. All volunteer firefighters continuing in this role once unification is completed will continue to receive their standard stipend.

7. Reserves Dedicated to Fire Services. The Department agrees to clearly identify all reserve funding as evidenced by financial statements as of January 1, 2025, and bank statements from the same date. The Department agrees that at the time of unification, this reserve funding will be immediately transferred to the Town, and this identified funding will be used only to support/provide fire and rescue services capital needs and will not be used for any other Town purposes. The Department reserves the right to pay off debt for Old Pearce Road property, with notification to Town.
8. Interim Period Budgeting. For the FY 24-25 budget, the Department expects the Town to fund the municipal cost share percentage of the Wake County approved operating and capital budget (including 2022 Pierce Engine), as well as funding current debt service on: (1) Old Pearce Road land (Wake County ID #0439718), and (2) 2022 Pierce Rescue. During the Interim Period, the Department agrees to operate within the annual adopted budget.
9. Operating Responsibility. During the Interim Period, the Department shall be responsible for the operations and fire protection services pursuant to the Current Agreement in the ordinary course of business, according to current operating standards and in compliance with all laws and regulations.

During the Interim Period, should the Department determine it would be in its best interest to make any material changes to its operations or standards or make any capital acquisitions (including for the construction of a storage building to house the Department's Foundation, the location of which is yet to be determined), incur any new debt, refinance any existing debt, encumber, or dispose of any property, give easement to any property, or enter into any agreements (including any agreements for the construction of a storage building), make any changes to employee compensation or benefits or any other material changes, except through the annual budget process, the Department shall notify the Town and obtain concurrence from the Town beforehand.

The Department must also fully comply with all terms, conditions, and requirements of the Department's contract with Wake County Government during the Interim Period.

The purpose of these restrictions on Department operations is to preserve the status quo, maintain current performance, operating standards, and the financial condition of the Department during the Interim Period.

10. Access. The Department agrees to provide the Town access to the Department financial records and, with the Fire Chief’s approval, access to the Department Employees related to transition to the Town to have communication, answer questions, prepare for the transition date, etc.

Adopted this the —— day of _____ 2024.

Charles Spencer Jones, President

SEAL

Frank C. Pearce, Jr. Secretary

Ronnie I. Currin, Mayor

Robin E. Peyton, Town Clerk



FUTURETOWN BOARD MEETINGS
(Please note this schedule is subject to change)

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| May 21, 2024 | <p>Town Board Budget Presentation Meeting – 6:00 p.m.</p> <ul style="list-style-type: none"> ● Consent: Planning Space Lease and Budget Amendment. ● Consent: Rolesville Rural Fire Department Resolution ● Present FY24/25 Budget |
| June 4, 2024, | <p>Town Board Regular Meeting – 7:00 p.m. (Staff Reporting: PD)</p> <ul style="list-style-type: none"> ● Proclamation: Juneteenth ● Consent: Minutes of May 7th and May 21st ● Consent: Powell Bill Resolution Adoption. ● Consent: Chamber MOU. ● Budget Public Hearing ● Budget Amendment ● Continued Land Use |
| June 18, 2024 | <p>Town Board Work Session – 6:00 p.m.</p> <ul style="list-style-type: none"> ● Affordable Housing Update. ● Comprehensive Plan Update. ● Main Street Project Update. |
| July 9, 2024 | <p>Town Board Regular Meeting – 7:00 p.m. (Staff Reporting: FI/HR)</p> <ul style="list-style-type: none"> ● Proclamation: Parks & Recreation Month ● Consent: Minutes of June 4th and June 18th. ● |
| July 16, 2024 | <p>Town Board Work Session – 6:00 p.m.</p> <p>Planning Items to be Scheduled by Planning Director:</p> <ul style="list-style-type: none"> ● REZ-24-03 / ANX-24-03 – PIN 1758479244 – Legislative Hearings ● REZ-23-05 / ANX-23-04 – 201 S. Main (Scarboro Apartment) / 200 School Street Legislative Hearings ● TA-24-01 – LDO Text Amendment – Residential Urban District Street – Legislative Hearings ● REZ-24-01 / ANX-24-02 – Merritt Property – Legislative Hearings ● REZ-23-01 – Averette & Jones Dairy Mixed Use – Legislative Hearing ● TBD – TA-24-XXX – LDO Text Amendment Next Round TBD |