

## Memo

**To:** Town of Rolesville Mayor Currin and Board of Commissioners

From: Michael Elabarger, Assistant Planning Director

**Date:** May 7, 2024

**Re:** 111-113-115 W. Young Street

Map Amendment Rezoning - REZ-23-07

#### **Background**

The Town of Rolesville Planning Department received an initial Rezoning application (Attachment 4) in November 2023 for 1.57 acres consisting of three (3) lots on the southern side of W. Young Street just west of Main Street. The properties are within the Town's corporate limits. The request is to change the zoning from the existing Residential Low (RL) zoning district to a General Commercial Conditional Zoning District (GC-CZ). The submittal includes a set of proposed Conditions of Approval (Attachment 9) which specify the intent for a project to include a maximum of seven (7) upper-story residential units and between 5,000 and 30,000 square feet of nonresidential floorspace, and information regarding an existing building located at 113 W. Young Street.

#### **Applicant Justification**

The Applicant included a justification statement (Attachment 5) with the initial application for the rezoning request. It notes the proposed Conditions of Approval will limit the types of commercial uses allowed as well as the number of upper-story dwelling units.

#### **Neighborhood Meetings**

The Applicant conducted a neighborhood meeting on February 27, 2023, and the neighborhood meeting package is attached (Attachment 6). There were no attendees at the meeting.

#### **Policy Plans**

#### Comprehensive Plan/Future Land Use

The 2017 Comprehensive Plan's Future Land Use Map designates the subject property as appropriate for **Medium Density Residential** development. Per the Plan, this is defined as:

Predominantly single-family residential uses with portion of duplex, townhouse, or multifamily residential. These are lots or tracts at a density range of three to five (3-5) dwelling units per gross acre including preserved open space areas along with limited non-residential uses under planned unit development or form base code provisions.

#### Community Transportation Plan

The Town of Rolesville's Community Transportation Plan (CTP, adopted 2021) includes recommendations for Thoroughfares, Collectors, and intersections.

#### Thoroughfare Recommendations

• W. Young Street is proposed to be a two (2) lane with Two-Way Left Turn Lane, Curb & Gutter, Bike Lanes, and Sidewalk.

#### Intersection Recommendations

 The Young and Main Streets intersection was recommended for improvements and access management, which is being completed per the LAPP Main Street project currently under construction.

#### Greenway and Bike Plans

As per the 2022 Greenway and Bike Plans, proposed pedestrian and bicycle routes are shown in the following locations:

- A Sidepath is proposed along Young Street.
- Bike lanes are proposed along Young Street.

#### **Traffic / Traffic Impact Analysis**

The Applicant provided a Trip Generation letter performed by Kimley-Horn (Attachment 7). This analysis utilized the proposed scope of development contained within the proposed Conditions of Approval. See clip below detailing trip generation.

	ITE Trip Gei	Table 1 neration	(Vehicle	s)			
Land Use	Size	Da	ily	AM Pea	ak Hour	PM Pea	k Hour
Land Ose	Size	In	Out	In	Out	In	Out
Multifamily Housing, Low-Rise (LUC 220)	7 d.u.	60	60	6	19	15	9
General Office (LUC 710)	30,000 SF	204	204	52	7	10	51
Total Net New External	Trips	264	264	57	27	25	60

- The analysis is based on the maximum non-residential square footage (i.e. worst case), rather than the minimum or some amount in between.
- The analysis took into account NO internal capture of trips example, trips for the non-residential made by the 7 residential units (i.e. internal and thus no actual new trips generated), or visitors to the property visiting more than 1 use on the property (there are no controls on how the non-residential square footage is developed, it could be one tenant/end-user or it could be a multi-tenant development with complimentary uses.
- Even with the above very liberal measures, the thresholds for Daily and Peak Hour trips were just over the minimums.

Due to the above points, the Land Development Administrator (LDA) waived the requirement for a TIA at this point of rezoning entitlement, and proposed Condition #4 commits to the project/development performing a TIA if 20,000 SF or more are proposed via Site Development Plan application(s) at a later date.

#### **Development Review**

The Technical Review Committee (TRC) reviewed two (2) versions of the Rezoning application, with all comments pertinent to the consideration of the proposed District and Conditions of Approval being addressed. Planning staff and Town Attorney continued to review revisions to the proposed Conditions of Approval beyond the Planning Board meeting, and are represented in the attached version (Attachment 9).

#### **Planning Board Recommendation**

The Planning Board met on March 25, 2024, to review and provide a recommendation on the Rezoning application. Following presentations by Staff and the Applicant, Board members asked about employees, the existing well (113 W. Young), connection(s) to the Cobblestone project, Traffic impact analysis (TIA), proposed or expected tenant uses such as banks and the residential units, Operation Art, and parking plans on the site. Two members of the public in attendance were permitted to make comment to the Board. The Planning Board then made a recommendation of Approval (to the Town Board of Commissioners) with a 3-2 vote (3 ayes / 2 nayes / 2 absent being Board Members Lawrence and Schwartz).

#### **Staff Analysis & Recommendation**

Staff concurs with the Planning Boards' recommendation that the Town Board of Commissioners approve Map Amendment (Rezoning) request REZ-23-07 due to the consistency with the Comprehensive Plan, appropriate proposed land uses for this assemblage of properties, and the synergy with nearby new development (Cobblestone) as well as the community as a whole.

#### **Consistency and Reasonableness**

#### Consistency

The Applicant's rezoning request is consistent with the Town of Rolesville's Comprehensive Plan for the following reasons:

- The proposed nonresidential floorspace and upper-story residential units, while not the predominant use in Medium Density Residential, are still appropriate in the Medium Density Residential Future Land Use designation area.
- The Main Street Vision Plan and the proposed development's downtown location, adjacent to the Cobblestone mixed use development, must also be considered. The proposed uses for 111, 113, and 115 W. Young Street will create a transition between downtown mixed use at Cobblestone to residential and lower intensity commercial uses nearby.

#### **Proposed Motion**

1. Motion to (approve or deny) Rezoning Map Amendment request REZ-23-07 – 111-113-115 W. Young Street, with the included Conditions of Approval.

2. (Following approval) Motion to adopt a Plan Consistency Statement and Statement of Reasonableness for REZ-23-07.

Or

3. Motion to continue the Legislative hearing and/or further consideration for REZ-23-07 to a date certain future Town Board meeting.

#### **Attachments** 1 Vicinity Map 2 Existing Zoning Map 3 Future Land Use Map 4 Map Amendment Application 5 **Applicant Statement of Justification** 6 Neighborhood Meeting Package – Meeting held February 27, 2024 7 Trip Generation Letter dated February 12, 2024 8 Statement regarding House at 113 W. Young Street 9 Proposed Conditions of Approval dated 04-29-2024 / Signed Ordinance 2024-O-08 and Exhibits 1 and 2

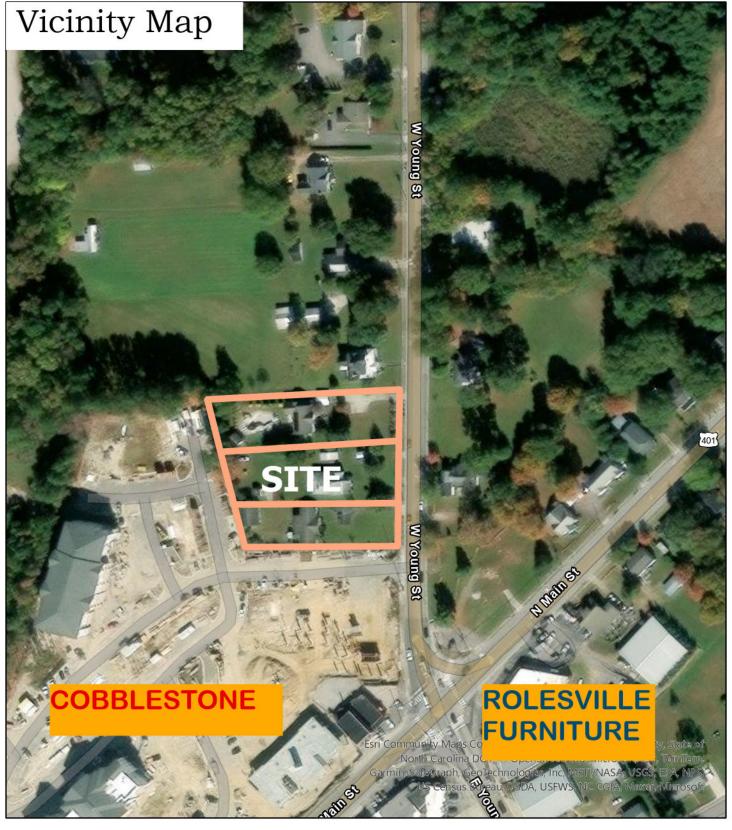


Case: REZ-23-07

Address: 111,113,115 W. YOUNG

PIN: 1769014751, 1769014840, 1769014849

Date: 2024.03.18



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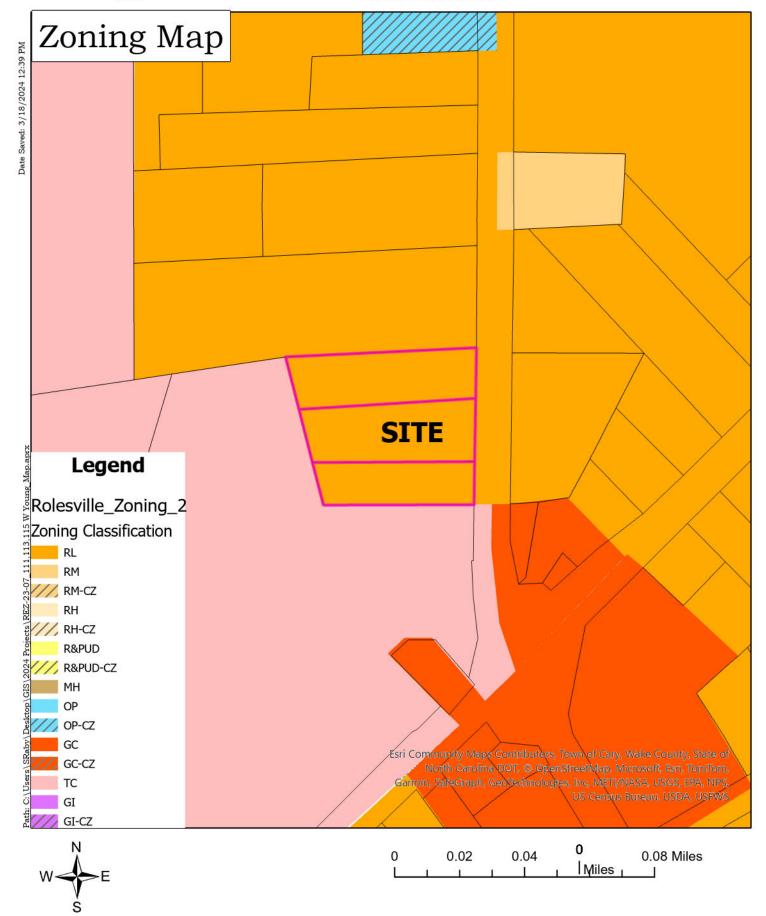


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Address: 111,113,115 W YOUNG

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Date: 2024.03.18



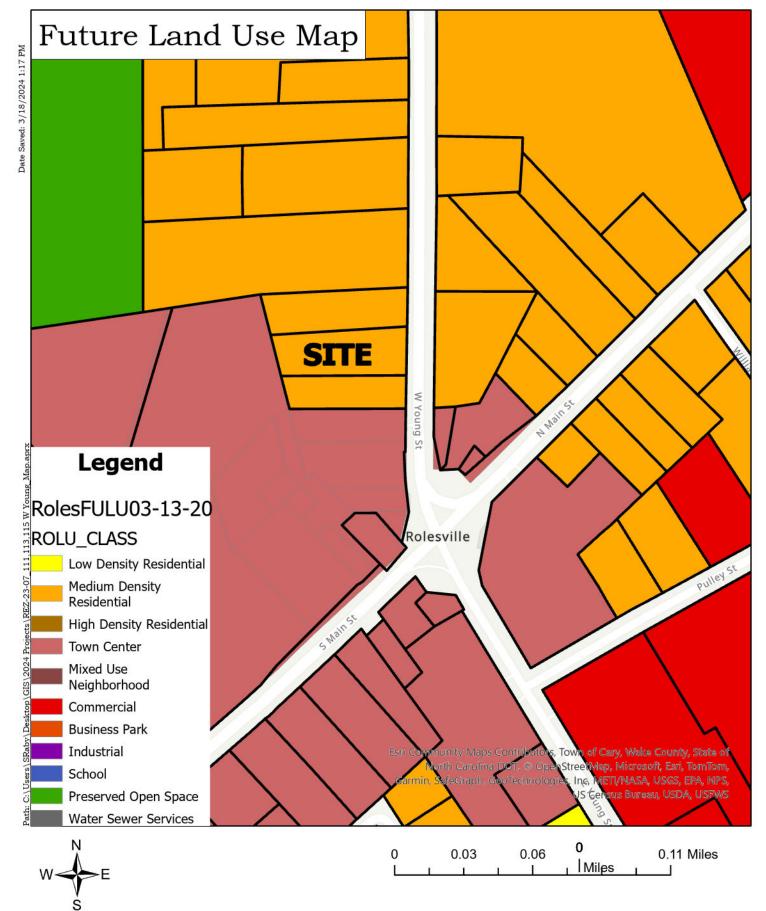


Case: REZ-23-07

Address: 111,113,115 W YOUNG

PIN: 1769014751, 1769014840, 1769014849

Date: 2024.03.18





# ATTACHMENT 4 - APPLICATION

REZ-23-07 Case No.\_\_\_\_\_ Date rcvd 11-28-2023

## **Map Amendment Application**

Contact Information	
Property Owner Wesley and Roxey Wilkins	
Address 115 W. Young St	City/State/Zip Rolesville, NC 27571
Phone	_ Email
Developer The Joel Fund	
Contact Name Brooke Dickart	
Address 822 S. White Street	City/State/Zip Wake Forest, NC 27587
Phone (919) 247-9333	Email brooke@thejoelfund.org
Property Information	
Address 111, 113, and 115 W. Young Street	
Wake County PIN(s) 1769-01-4751, 1769-01-4840, and 1769-0	01-4849
Current Zoning District RL	Requested Zoning District GC-CZ
Total Acreage 1.57	_
Owner Signature	
I hereby certify that the information contained herein is	true and completed. I understand that if any item is
found to be otherwise after evidentiary hearing before	the Town Board of Commissioners, that the action of the
Board may be invalidated.	11
Signature O( Le L) Le La James Maria	Date <u>//-27-23</u>
STATE OF NORTH CAROLINA	
COUNTY OF Walle	
l, a Notary Public, do hereby certify that <u>いょらん</u> ょ	William Roxey Wilkins
personally appeared before me this day and acknowle	de the due execution of the foregoing instrument. This
the	Payor AMING whic 20 23
My commission expires <u> </u>	
Signature July C	Geal COUNT MANAGER COUNT MANAG



## **Map Amendment Application**

#### **Metes and Bounds Description of Property**

111 W. Young Street: Lot 3 on that plat recorded in Book of Maps 1964, Page 148, Wake County
Registry.
113 W. Young Street: Lot 2 on that Recombination Survey recorded in Book of Maps 2009, Page
928, Wake County Registry.
115 W. Young Street: Lot 1 on that Recombination Survey recorded in Book of Maps 2009, Page 928, Wake County Registry.



## **Map Amendment Application**

Rezoning Justification
See attached.



## **Map Amendment Application**

#### **Property Owner Information**

Wake County PIN	Property Owner	Mailing Address	Zip Code
See attached			
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V1 - REZ-23-07

## 111, 113, and 115 W. Young Street Justification Statement

1. Is the application consistent with the Comprehensive Plan / other applicable adopted town plans?

Response. The Town's Future Land Use Map designates these three properties as Medium Density Residential. Medium Density Residential recommends residential density between three and five units per acre. The proposed conditional use rezoning request proposes a maximum of seven units total, which equates to approximately 4.5 units per acre across the assemblage. Additionally, this land use designation calls for limited non-residential uses. The proposed rezoning permits a limited range of non-residential, and at a scale that respects adjacent residential uses. Thus, the proposed conditional use rezoning application is consistent with the Rolesville Future Land Use Plan.

2. Is it in conflict with any provision of the LDO or the Town Code of Ordinances?

Response. The Project intends to comply with all parts of the LDO and Town Code of Ordinances.

3. Does the application correct any errors in the existing zoning present at the time it was adopted?

Response. The application does not correct any errors in the existing zoning.

4. Does it allow uses that are compatible with existing and allowed uses on surrounding land?

Response. The proposed conditional use rezoning would allow for seven total dwelling units and limited non-residential uses. The assemblage of property is located near the Young Street and Main Street intersection, which is the heart of the Rolesville town center and where one would expect to see a variety of nonresidential uses and dense residential development. Additionally, the properties immediately west of the assemblage are zoned Town Center (TC), which is appropriate for the core of Rolesville and permit both residential and nonresidential uses. Thus, the proposed rezoning to GC-CZ is compatible with existing and allowed land uses in the nearby area.

5. Would it ensure efficient development within the town, including the capacity and safety of the street network, public facilities, and other similar considerations?

<u>Response</u>. The proposed rezoning and development would require street improvements and streetscape along W. Young Street, which is classified as a "2 Lane with Two Way Left Turn Lane". Enhanced vehicular and pedestrian infrastructure along this development is important for the build out of the Rolesville town center.

6. Would it result in a logical and orderly development pattern?

<u>Response</u>. Yes, the rezoning and redevelopment of these three properties for a mix of uses is consistent with nearby development near the Rolesville town center.

7. Would it result in adverse impacts on water, air, noise, storm water management, wildlife, vegetation, wetlands, and the natural functioning of the environment?

<u>Response</u>. No, there are no environmentally sensitive areas on the assemblage. The properties were previously developed and cleared for residential uses, and there are few existing trees. The proposed uses would not have adverse noise impacts to adjacent properties.

8. Does the conditional rezoning addresses the impacts reasonably expected to be generated by the development or use of the site, can reasonably be implemented and enforced for the subject property, and if it will mitigate specific issues that would likely result if the subject property were zoned to accommodate all the uses and the minimum standards of the corresponding general zoning district.

<u>Response</u>. The zoning conditions limit the types of commercial uses permitted and the number of dwelling units, which will help mitigate impacts from a GC base zoning district.

#### ATTACHMENT 6-NEIGHBORHOOD MEETING

# REZONING OF PROPERTY CONSISTING OF +/- 1.57 ACRES, LOCATED NORTHWEST OF THE S. MAIN STREET AND W. YOUNG STREET INTERSECTION, IN THE TOWN OF ROLESVILLE

## REPORT OF MEETING WITH ADJACENT PROPERTY OWNERS AND TENANTS ON FEBRUARY 27, 2024

Pursuant to applicable provisions of the Land Development Ordinance, a meeting was held with respect to a potential rezoning with adjacent neighbors on Tuesday, February 27, 2024 at 6:00 p.m. The property considered for this potential rezoning totals approximately 1.57 acres, and is located northwest of the S. Main Street and W. Young Street intersection, in the Town of Rolesville, having Wake County Parcel Identification Numbers 1769-01-4751, 1769-01-4840, and 1769-01-4849. This meeting was held at the Rolesville Community Center, located at 502 Southtown Circle, Rolesville, NC 27571. All owners of property within 500 feet of the subject property were invited to attend the meeting. Attached hereto as **Exhibit A** is a copy of the neighborhood meeting notice. A copy of the required mailing list for the meeting invitations is attached hereto as **Exhibit B**. A summary of the items discussed at the meeting is attached hereto as **Exhibit C**. Attached hereto as **Exhibit D** is a list of individuals who attended the meeting.

#### EXHIBIT A – NEIGHBORHOOD MEETING NOTICE



To: Neighboring Property Owner

From: Worth Mills Date: February 16, 2024

Re: Neighborhood Meeting for Rezoning of 111, 113, and 115 W. Young Street (REZ-23-07 / W.

Young Street)

You are invited to attend an informational meeting to discuss the proposed rezoning of 111, 113 and 115 W. Young Street (with Property Identification Numbers (PINs) 1769-01-4751, 1769-01-4840, and 1769-01-4849). The meeting will be held on <u>Tuesday</u>, February 27, 2024, from 6:00 PM until 7:00 PM, at the following location:

Rolesville Community Center 514 Southtown Circle Rolesville, NC 27571

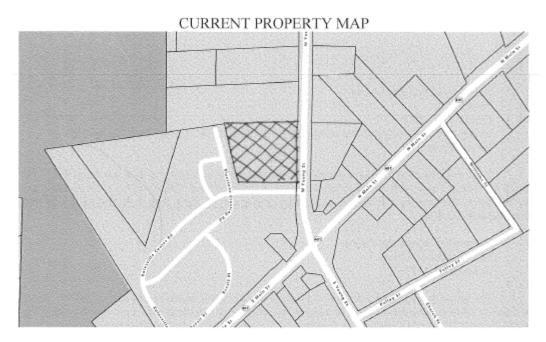
The property totals approximately 1.57 acres in size and is located northwest of the W. Young Street and S. Main Street intersection. The property is currently zoned Residential Low Density (RL). The proposed zoning is General Commercial, Conditional Zoning (TC-CZ). The purpose of the rezoning is to facilitate a veteran housing project with ground-floor meeting space.

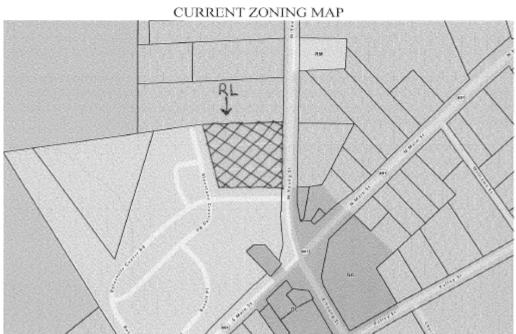
The Town of Rolesville requires a neighborhood meeting involving the owners and tenants of property within 500 feet of the property prior to the rezoning being heard by the Planning Board. After the meeting, we will prepare a report for the Planning Department regarding the items discussed at the meeting.

Please do not hesitate to contact me directly if you have any questions or wish to discuss any issues. I can be reached at 919-645-4313 and wmills@longleaflp.com. Also, for more information about the rezoning, you may visit <a href="https://www.rolesvillenc.gov/project/scarboro-apartments">https://www.rolesvillenc.gov/project/scarboro-apartments</a> or contact the Town of Rolesville Planning Department at 919.554.6517.

Attached to this invitation are the following materials:

- 1. Subject Property Current Aerial Exhibit
- 2. Subject Property Current Zoning Exhibit





#### **EXHIBIT B – NOTICE LIST**

WOODLIEF, DONNIE LEE WOODLIEF, PATSY EDDINS 1769021117 6609 FOWLER RD ZEBULON NC 27597-8303

EDDINS FAMILY LLC 1769015274 6105 HOPE FARM LN

WAKE FOREST NC 27587-8426

WOODLIEF, DONNIE LEE WOODLIEF, PATSY EDDINS 1769024116 6609 FOWLER RD ZEBULON NC 27597-8303

LITTLE HOUSE LLC 1769120094 PO BOX 239

ROLESVILLE NC 27571-0239

WILKINS, WESLEY C WILKINS, ROXEY M JONES, CHARLES S JONES, SHARON K 1769014849 115 W YOUNG ST

ROLESVILLE NC 27571-9516

BANNER, WENDY LEIGH 1769018744 2601 TRICKLE CT RALEIGH NC 27615-3874

SELF, LINDA ESTELLE MERRITT WILKINS, ROXEY M 1769014751 115 W YOUNG ST ROLESVILLE NC 27571-9516

EDDINS FAMILY LLC 1769019527 6105 HOPE FARM IN

WAKE FOREST NC 27587-8426 EDDINS FAMILY LLC

6105 HOPE FARM LN WAKE FOREST NC 27587-8426

ROLESVILLE NC 27571-0263

1769110620

MOBI FY TERESA P TRUSTEE PRIVETTE RODNEY MCCOY IR TRUSTEE 1769022455 PO BOX 263

WOOD, MATTHEW DAVID WOOD, MISTY LEE

1769111881 112 N MAIN ST

ROLESVILLE NC 27571-9643

ROLESVILLE TOWN OF 1769017516 PO BOX 250

ROLESVILLE NC 27571-0250

KET REAL ESTATE LLC. 1769015048

321 SPRINGMOOR DR RALEIGH NC 27615-7740

WILLIAMS, SUSIE H 1769016663 7904 AUBUBON DR RALEIGH NC 27615

1769027000

3905 MANLY FARM RD WAKE FOREST NC 27587-8494

PRIVETTE PROPERTIES LLC

1769015401 PO BOX 116

ROLESVILLE NC 27571-0116

WILKINS, ROXEY MANGUM WILKINS,

WESLEY C SR 1769014840 115 W YOUNG ST

ROLESVILLE NC 27571-9516

WARD, ROBERT F JR 1769110685 108 N MAIN ST

ROLESVILLE NC 27571-9643

WOODLIFE INVESTMENTS II LLC

1769018978 PO BOX 1085

WAKE FOREST NC 27588-1085

BERNARD, BLANCA C 1769111730 110 N MAIN ST

ROLESVILLE NC 27571-9643

ROLESVILLE TOWN OF 1769017654 PO BOX 250

ROLESVILLE NC 27571-0250

ROLESVILLE TOWN OF 1759922076

PO BOX 250

ROLESVILLE NC 27571-0250

MITCHELL, ROBERT L JR LILES,

MARGARET SUE 1769111411

4313 BIRMINGHAM WAY RALEIGH NC 27604-4858

TELECOM TOWERS LLC 1759918780 PO BOX 723597

ATLANTA GA 31139-0597

EDDINS FAMILY LLC 1769016246 6105 HOPE FARM IN

WAKE FOREST NC 27587-8426

DRCW INVESTMENTS LLC

1769018892 PO BOX 1736

WAKE FOREST NC 27588-1736

EDDINS FAMILY LLC 1769018387

6105 HOPE FARM LN

WAKE FOREST NC 27587-8426

HAMILTON, ELIZABETH WILIAMS

WILLIAMS, FRED J III 1769017801 7904 AUDUBON DR RALEIGH NC 27615-3407

MOBLEY, TERESA P TRUSTEE PRIVETTE,

RODNEY MCCOY JR TRUSTEE

1769024499 PO BOX 263

ROLESVILLE NC 27571-0263

DRAGONFLY INVESTMENTS NC LLC

1769015157

15405 NEW LIGHT RD WAKE FOREST NC 27587-8633 COLUMBIA PARK EAST MHP-KB LLC 1769029362 8480 HONEYCUTT RD STE 200

RALEIGH NC 27615-2261

PEARCE, LINDA WILLIAMS PRYOR, CHRISTY LYNN 1769023248 1100 SILENT BROOK RD WAKE FOREST NC 27587-7138

MOBLEY, TERESA P TRUSTEE PRIVETTE, ROLESVILLE RURAL FIRE DEPT INC RODNEY MCCOY JR TRUSTEE 1769020472 PO BOX 263 ROLESVILLE NC 27571-0263

MAY, WILLIAM A 1769023002 PO BOX 248 ROLESVILLE NC 27571-0248 HESS PROPERTY GROUP LLC 1769024347 6624 RIDGE SPRING RD ZEBULON NC 27597-7525

PEOPLES, DAVID S III MACKO, STEVEN J 1769027139 10534 ARNOLD PALMER DR RALEIGH NC 27617-7775

1769017022 PO BOX 249 ROLESVILLE NC 27571-0249 HENDERSON, LIONEL R HENDERSON, CYNTHIA A 1769029063 7909 RIVER RIDGE RD WAKE FOREST NC 27587-9355

MITCHELL, ROBERT LEE 1769110317 PO BOX 81 ROLESVILLE NC 27571-0081

COBBLESTONE CROSSING SPE LLC 1769011435 8480 HONEYCUTT RD STE 200 RALEIGH NC 27615-2261

#### EXHIBIT C – ITEMS DISCUSSED

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#### **EXHIBIT D – MEETING ATTENDEES**

- Worth Mills (Longleaf Law Partners)
   Brooke Dickhart (Applicant)
   Rick Bowers (Applicant)



KIMLEY-HORN AND ASSOCIATES, INC NC License #F-0102

# Docusigned by: Kerned A Pean 55F 4287F600E4DA

February 12, 2024

Meredith Gruber, PLA, AICP Planning Director Town of Rolesville 502 Southtown Circle Rolesville, NC 27571

#### RE: W. Young Street Rezoning, Rolesville, NC - Trip Generation Analysis

Kimley-Horn has prepared an analysis of the trip generation potential of the proposed rezoning of the properties located at 111-115 W. Young Street in Rolesville, NC. It is our understanding that the proposed rezoning would allow up to 30,000 square feet (SF) of non-residential space and up to 7 upper-floor dwelling units.

The trip generation potential of the proposed rezoning was determined using data from the 11<sup>th</sup> Edition of the ITE *Trip Generation Manual*. Trips for the non-residential space were generated as general office space (LUC 710), while the top-floor dwellings were generated as low-rise multifamily (LUC 220) as that category was identified as the closest land use provided in ITE. The trip generation potential of the land uses allowed under the proposed rezoning is summarized in <u>Table 1</u> below, and trip generation calculations are attached. To be conservative, no internal capture was applied between uses even though interaction between the uses is expected.

	ITE Trip Ge	Table 1 neration	(Vehicle:	s)			
Land Use	Size	Da	ily	AM Pea	ak Hour	PM Pea	k Hour
Land Ose	Size	In	Out	In	Out	In	Out
Multifamily Housing, Low-Rise (LUC 220)	7 d.u.	60	60	6	19	15	9
General Office (LUC 710)	30,000 SF	204	204	52	7	10	51
Total Net New External	Trips	264	264	57	27	25	60

<u>Table 1</u> shows that the proposed zoning maximums would generate approximately 528 new trips on a typical weekday, with 84 new trips in the AM peak hour and 85 new trips in the PM peak hour. While these calculated trips are above the Town's thresholds of 500 daily or 50 peak hour trips, the conservative nature of the calculations (no internal capture, potential for double-counted trips between the uses, etc.) is expected to provide conservative results.

If you have any questions, please feel free to contact me at kevin.dean@kimley-horn.com.

Sincerely,

KIMLEY-HORN AND ASSOCIATES, INC.

Kevin Dean, P.E. Project Manager

	> '	W. Young Street Rezoning Table 1 - Trip Generation	Street Re.	zoning							
oal leo	Visuotal	oit.		Daily		A	AM Peak Hour	ur	PI	PM Peak Hour	nr
רמות ספפ		Sity	Total	ln	Out	Total	ln	Out	Total	ul	Out
220 Multifamily Housing (Low-Rise)	7	d.u.	120	09	09	25	9	19	24	15	6
710 General Office Building	30,000	s.f.	408	204	204	69	52	7	61	10	51
Total Net New External Trips			528	264	264	84	57	27	85	25	09



J. Worth Mills

Email: <a href="mailto:wmills@longleaflp.com">wmills@longleaflp.com</a>
Direct: (919) 645-4313

4509 Creedmoor Road, Ste 302 Raleigh, NC 27612 Tel: (919) 645-4300 longleaflp.com

# REZ-23-07 W. Young Street Statement on Latney Rogers House

#### Introduction

The Joel Fund, a local nonprofit organization dedicated to helping Wake County veterans, is requested to rezone three properties (111, 113 and 115 W. Young Street) from RL to GC-CZ. The rezoning is requested to facilitate a new community for veterans. This community would include living spaces and activity/art spaces for the veterans, plus new office space for The Joel Fund. One of Rolesville's oldest homes is located at 113 W. Young Street, and this report provides a brief history of the home, the steps that The Joel Fund has taken to preserve the home, and the offered zoning conditions to lessen the chances of the home's demolition.

#### History of Latney Rogers House at 113 W. Young Street

Some reports list the home as being constructed in 1789, while physical evidence suggests it was built later in 1839. It is often referred to as the "Latney Rogers House". At the time of construction, the Latney Rogers House (the "House") consisted of two rooms and an attic. In the 1960s, the House was almost completely remodeled and enlarged, yet retains its Federal style proportions and some interior building materials.

According to Gary Roth at Capital Area Preservation, Inc., the additions and changes done in the 1960s impact the House's historical integrity. However, he still thinks the House is worthy of preservation and potentially a historic landmark designation if the 1960s work can be reversed.

#### Steps Taken to Preserve Structure

Restoring the House will require significant time and costs. To that end, Brooke Dickhart (The Joel Fund's Founder and Executive Director) has met with Jeremy Bradham with Capital Area Preservation, Inc. and Sarah Woodard with North Carolina State Preservation Office. The Joel Fund has submitted a Study List application to the State Historic Preservation Office. This list is a preliminary step in the review of potential nominations to the National Register. Also, if approved for this list, this would allow The Joel Fund the opportunity to get a Rehab Code for the property. The Code makes it easier and less expensive to rehabilitate existing buildings. In addition, it encourages the upgrade of buildings and supports affordable housing efforts. Furthermore, the code gives more freedom in rehabbing historic buildings. Brooke has also met with multiple construction companies with experience bringing historical buildings up to Commercial Code. Based on conversations with the aforementioned parties, The Joel Fund intends to preserve the House and incorporate it into the veteran-oriented development.

#### Zoning Conditions Offered to Help Preserve Structure

The Joel Fund has offered two zoning conditions to increase the likelihood that the House is preserved. The first condition prohibits the property owner from filing a demolition permit for the

House within the first twelve months following the Board of Commissioners' approval of the rezoning request. The second zoning condition would apply if The Joel Fund determines that it cannot preserve the House; prior to demolishing the House, The Joel Fund must advertise and make the House available for third-party relocation to another lot. This relocation would be done at the sole cost of the third-party responsible for relocation. Given the uncertainty of the work necessary to properly renovate and restore the House, along with The Joel Fund's non-profit status and limited discretionary funds, offering a zoning condition to affirmatively preserve the House is untenable. That said, The Joel Fund has taken concrete steps to preserve the House for the benefit of both the Town of Rolesville and the future veterans living and interacting here.

# Conditions of Approval April 29, 2024

- 1. The proposed General Commercial Conditional Zoning (GC-CZ) District shall allow Principal Uses per Exhibit A (Uses Permitted, Uses by Special Use Permit, Uses Prohibited).
- 2. No more than seven (7) upper-story dwelling units shall be permitted on the Property.
- 3. Nonresidential uses shall not be less than 5,000 square feet of gross floor area, and shall not exceed 30,000 square feet of gross floor area.
- A traffic impact analysis shall be required for a Site Development Plan that includes at least 20,000 square feet of gross floor area of Office and Medical Uses as defined in LDO Section 5.1.1.
- No demolition permit for the existing home at 113 W. Young Street (PIN 1769-01-4840) (Deed Book 16593, Page 1043, Wake County Registry) shall be filed within 365 days following approval of REZ-23-07.
- 6. Prior to the submittal of a demolition permit for the removal of the single-family home at 113 W. Young Street (PIN 1769-01-4840), the Development shall document the existing structure through photographs and detailed exterior elevation drawings. The Development shall send the documentation to the Town of Rolesville Planning Department and Board of Commissioners. Prior to the demolition, the Development will allow any non-profit entity, individual, or for-profit entity to relocate any of the existing single-family home at no cost to the Development and without payment to the Development, so long as the party relocating the single-family home is solely responsible for the relocation, including, without limitation, securing all permits and approvals required by law. The Development will provide general public notice in the News & Observer of the offer for relocation. Public notice shall occur at least 180 days prior to the scheduled demolition of the single-family home. Prior to demolition of the single-family home that has not been relocated within 30 days prior to demolition, and after the Development has removed any items or building materials for its reuse, the Development will allow the Town of Rolesville or any local organization at least 15 days to remove items of historic significance and building materials for reuse.

Wesley C. Wilkins

Rosey M. Wilkins

# **EXHIBIT A**

# REZ-23-07 / 111, 113, 115 W. Young Street --- LDO Table 5.1 Permitted Principal Use Table.

- The General Commercial (GC) District Permits 48 total Zoning Uses 40 are Permitted By-right, while 8 Require a Special Use Permit approval by Town BOC.
- The Property shall be governed by the below modified list of Permitted Uses Prohibiting 20 and thereby Permitting 24 By-right, and 4 by Special Use Permit.

PERMITTED -	_24_							
RESIDENTIAL	0	CIVIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
Dwelling,	Assembly /	Public Safety Facility	Eating Establish.	Event Center	Retail Sales & Service,	Dental Facility	Artisanal	Minor Utility
Upper-story Unit	Church				Neighborhood		Manutacturing	
	Cultural Facility	Parks / Public		Funeral Home	Retail Sales & Service –	Medical Facility		Major Utility
		Recreation			Community			
	Govt. Office	Preserved Open Space		Recreation, Indoor		Professional Office		Minor Transportation Installation
	Lodge or Private	Public Facilities		Recreation, Outdoor				Water Storage Tank
I CHILLICA BY OPECIAL OSC I CHILLIC	Apreial Oct							
RESIDENTIAL	0	CIVIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
		Social Services	Lodging					Major Transportation Installation
								Telecom. Tower
PROHIBITED -	_20_							
RESIDENTIAL	0	CIVIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
	College/University	Schools K-12	Bank	Commercial Parking	Golf Course	Animal Care	Flex	
	Day Care		Bars and Nightclubs	Carwash	Retail Sales & Service – Shopping Center	Hospital	Fulfillment Center	
			Breweries and Distilleries	Gas Station	Tattoo Establishment	Urgent Care		
			Vehicle Rental	Vehicle, Minor Service	Vape & Tobacco Store			

# 111, 113 and 115 W. Young Street REZ-23-07 The Joel Fund

Rolesville Board of Commissioners May 7, 2024

# Overview of REZ-23-07

- 111, 113 and 115 W. Young Street total
   1.57 acres
- <u>Current zoning</u>: Residential Low Density (RL)
- Proposed zoning: General Commercial Conditional Zoning (GC-CZ)
- Purpose of the rezoning is to create a small community for veterans
  - Meeting and activity space for veterans on ground floor
  - Office space for The Joel Fund
  - Residential units above the meeting and activity space



## **MISSION**

## To Reconnect Veterans to Life at Home

We use the power of community to engage, educate and encourage veterans and their families.



## **Operation ART**



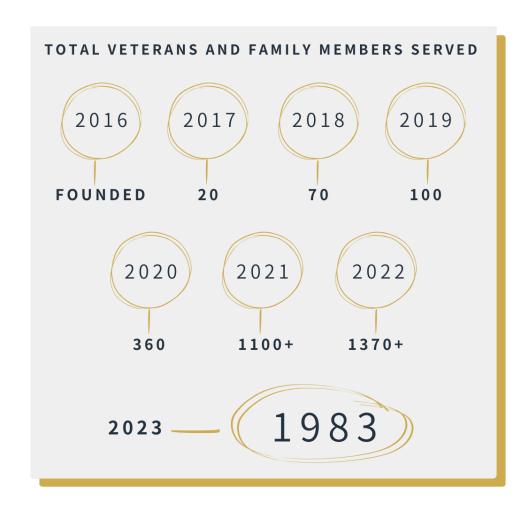
## **Operation Connect**



## **Operation Furnish**



# IMPACT

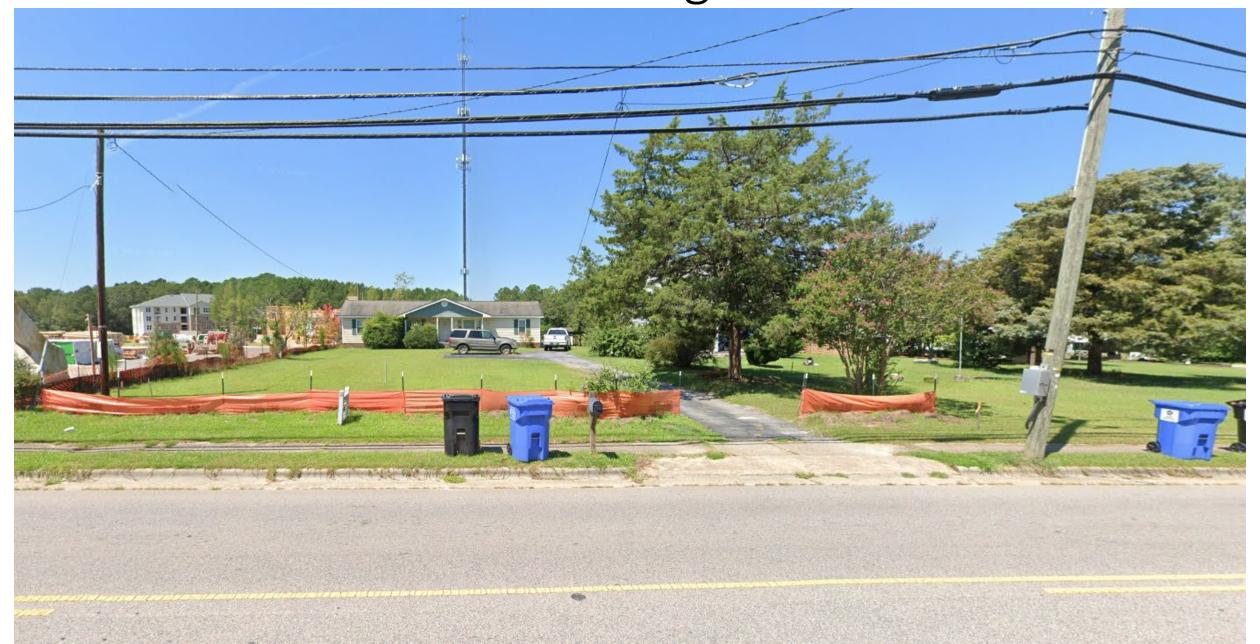


\$1.1M
TOTAL RAISED SINCE 2016

# **Existing Conditions**



111 W. Young Street



# 113 W. Young Street

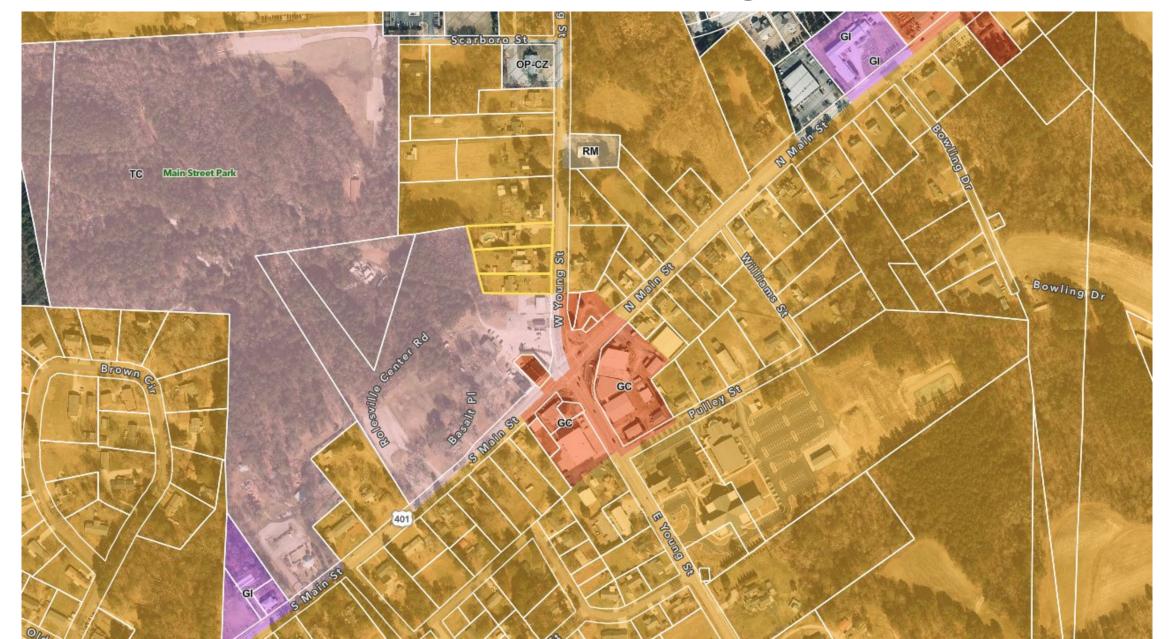


# 115 W. Young Street





# **Current Zoning**



## Future Land Use Map SITE Legend RolesFULU03-13-20 Rolesville ROLU CLASS Low Density Residential Medium Density Residential High Density Residential Town Center Mixed Use Neighborhood Commercial **Business Park** Industrial School Preserved Open Space Water Sewer Services

# Future Land Use Map

- Recommends a range of housing types (single-family, duplexes, townhouses and multifamily)
- Density: 3-5 units per acre
- Also recommends limited nonresidential uses
- REZ-23-07, which limits development to 7 dwelling units and 30,000 square feet of nonresidential space, is consistent with the Medium Density Residential FLUM designation

- 1. No more than seven (7) dwelling units
- 2. Nonresidential uses not to exceed 30,000 ft<sup>2</sup>
- 3. TIA required if a Site Development Plan includes at least 20,000 ft<sup>2</sup> of Office Uses

PERMITTED -	_#_					1 1 1 1 1 1 1		
RESIDENTIAL	CI	VIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
Dwelling, Upper- Story Unit	Assembly / Church	Public Safety Facility		Event Center	Retail Sales & Service, Neighborhood		Artisanal Manufacturing	Minor Utility
	Cultural Facility	Parks / Public Recreation		Funeral Home	Retail Sales & Service – Community	Dental Facility		Major Utility
		Preserved Open Space				Medical Facility		Minor Transportation Installation
	Govt. Office	Public Facilities				Professional Office		Water Storage Tank
	Lodge or Private clubs	Public Safety Facility		Recreation, Indoor				
			Eating Establish.	Recreation, Outdoor				
Permitted by	Special Use Pe	rmit – _#_						
RESIDENTIAL	CI	VIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
		Social Services	Lodging					Major Transportation Installation Telecom. Tower
PROHIBITED -	- #					1		Telecom. Tower
RESIDENTIAL		· VIC		COMMERCIAL		OFFICE/MEDICAL	INDUSTRIAL	INFRASTRUCTURE
Dwelling, Single Family, Detached	Cemetery	Schools K-12	Adult Business	Commercial Parking	Golf Course	Animal Care	Flex	INTRASTRUCTURE
Dwelling, Single Family, Attached	College/University		Bank	Carwash	Retail Sales & Service – Shopping Center	Hospital	Fulfillment Center	
Dwelling, Double Family	Correctional Facility		Bars and Nightclubs	Electronic Gaming Operations	Tattoo Establishment	Urgent Care	Industrial, Light	
Dwelling, Multiple Family	Day Care		Breweries and Distilleries	Gas Station	Vape & Tobacco Store		Industrial, Heavy	

## Latney Rogers House



### **Background**

- Built in 1839, making it one of the oldest (if not the oldest) existing homes in Rolesville
- Significant remodeling and enlargement done in the 1960s, impacting the historical integrity
- If 1960s work can be reversed, it would be worthy of preservation and potentially a historic landmark

### **Steps Toward Preservation**

- Brooke has met with multiple construction companies with experience bring historical budlings up to Commercial Code
- Met with Capital Area Preservation, Inc. and the North Carolina State Preservation Office
- Brooke has submitted a Study List application to the State Historic Preservation Office
  - Preliminary step in nominations to the National Register
  - If approved, lowers the standards and costs necessary for rehab and preservation
- The Joel Fund intends to incorporate the Latney Rogers
   House into the overall development

# Lane House in Cary



# Zoning Conditions to Increase Chances of Preservation

- 1. No demolition permit for the existing home at 113 W. Young Street (PIN 1769-01-4840) (Deed Book 16593, Page 1043, Wake County Registry) shall be filed within 365 days following approval of REZ-23-07.
- 2. Requirement to document the structure through photographs and detailed elevation drawings if the House cannot be saved
- 3. 180 days prior to demolition, The Joel Fund must advertise the opportunity for a third party to relocate the House. Third party is responsible for cost of relocation
- 4. If no one has relocated the House within 30 days of scheduled demolition, The Joel Fund will allow the Town of Rolesville or other local organization at least 15 days to remove any items or building materials of historical significance for reuse

# Potential Renovations to 115 W. Young Street Home





# Summary of REZ-23-07

- Proposed GC-CZ zoning district and development intensity conditions are consistent with the Medium Density Residential FLUM designation
- Approval will facilitate a veteran community and development center within the heart of Rolesville
- The Joel Fund is actively taking steps with building firms, and local and State preservation organizations to preserve the Latney Rogers House
- The Joel Fund has offered conditions to delay and mitigate the possibility of the House's removal
- The request is both reasonable and in the public interest

### **ORDINANCE 2024-O-08**

ORDINANCE OF THE BOARD OF COMMISSIONERS OF THE TOWN OF ROLESVILLE AMENDING THE OFFICIAL ZONING DISTRICT MAP OF THE TOWN OF ROLESVILLE TO CHANGE THE ZONING OF APPROXIMATELY 1.57 ACRES LOCATED AT 111, 113, and 115 W. YOUNG STREET, BEING WAKE COUNTY TAX PINS 1769014751, 1769014840, AND 1769014849 FROM THE RESIDENTIAL LOW DENSITY DISTRICT (RL) TO A GENERAL COMMERCIAL CONDITIONAL ZONING DISTRICT (GC-CZ)

### REZ-23-07, 111-113-115 W. YOUNG STREET

**WHEREAS**, the application submitted by The Joel Fund on behalf of property owners Wesley and Roxey Wilkins for the rezoning of land hereinafter described was duly filed with the Planning Department; and

**WHEREAS**, the Planning Board was presented the application for Recommendation on March 25, 2024 and the Board of Commissioners held a Legislative hearing on May 7, 2024; and

**WHEREAS**, mailed notices and property sign postings were carried out in advance of the Legislative hearing pursuant to G.S. § 160D-602 and the Land Development Ordinance; and

WHEREAS, the Planning Board submitted its recommendation to the Board of Commissioners recommending Approval of said application that was generally consistent with the Comprehensive Plan for the lands hereinafter described, all in accordance with the requirements of the Town of Rolesville Land Development Ordinance and the provisions of Chapter 160D, Article 6, of the North Carolina General Statutes;

**NOW, THEREFORE, BE IT ORDAINED** by the Board of Commissioners of the Town of Rolesville, North Carolina:

Section 1: The lands that are the subject of the Ordinance are those certain lands described in **Exhibit 1 – Legal Description**, which is incorporated herein by reference, and said lands are hereafter referred to as the "Rezoned Lands."

Section 2: The parcels identified by the Wake County Tax Parcel Identification Numbers 1769014751, 1769014840, AND 1769014849, and described in **Exhibit 1**, are located within the Town's Corporate Limits.

Section 3: The Town of Rolesville Land Development Ordinance, including the Town of Rolesville North Carolina Official Zoning District Map which is a part of said Ordinance, is hereby amended by changing the zoning classification of the "Rezoned Lands" from RESIDENTIAL LOW DENSITY DISTRICT (RL) to GENERAL COMMERCIAL CONDITIONAL ZONING DISTRICT (GC-CZ), subject to the conditions stated herein.

Section 4: The "Rezoned Lands" are subject to all of the standards and conditions in **Exhibit 2 – Conditions of Approval dated April 29, 2024**, which are voluntarily imposed as part of this rezoning.

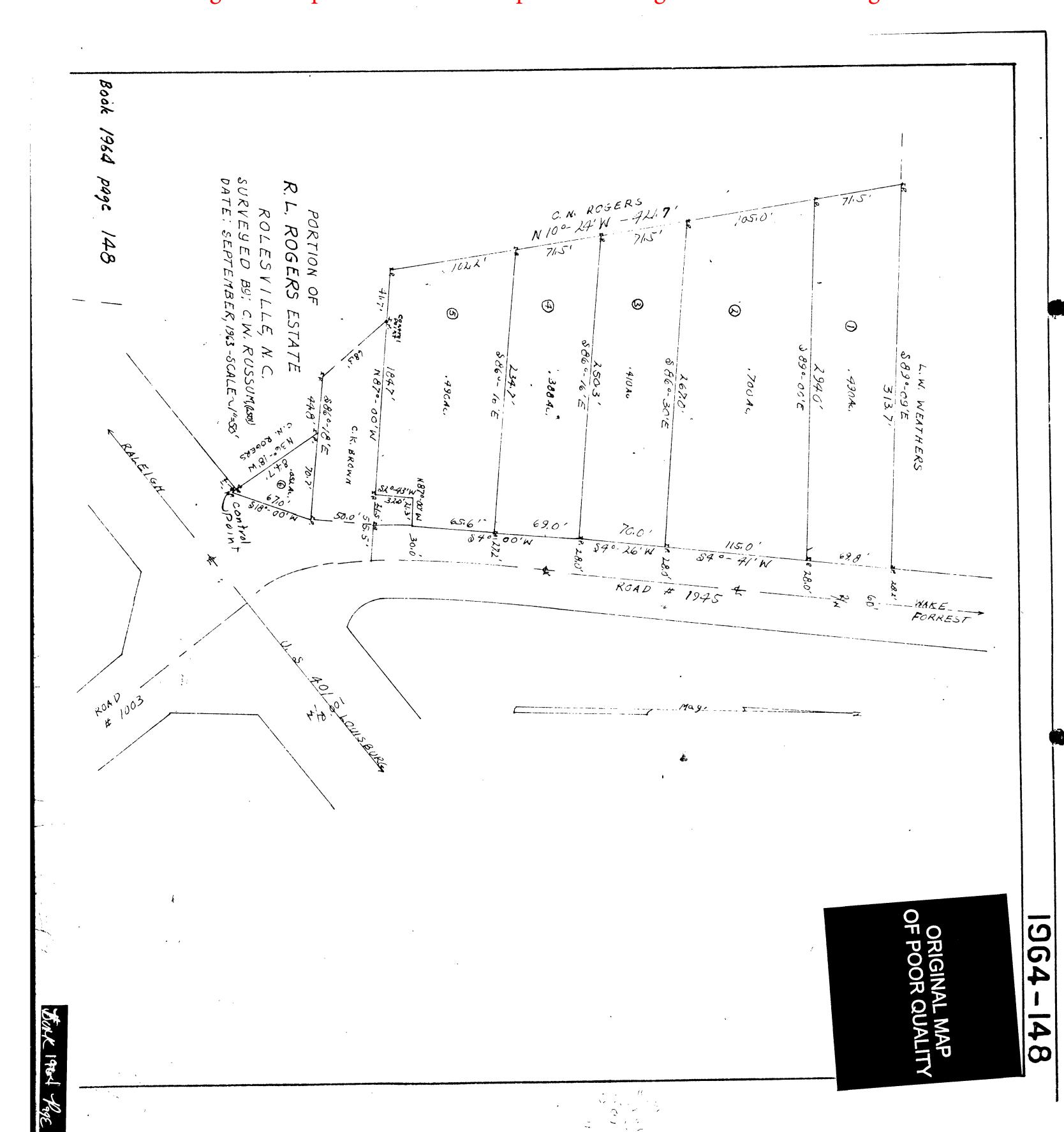
Section 5: The Administrator is hereby authorized and directed to cause the said Official Zoning District Map for the Town of Rolesville, North Carolina, to be physically revised and amended to reflect the zoning changes ordained by this Ordinance.

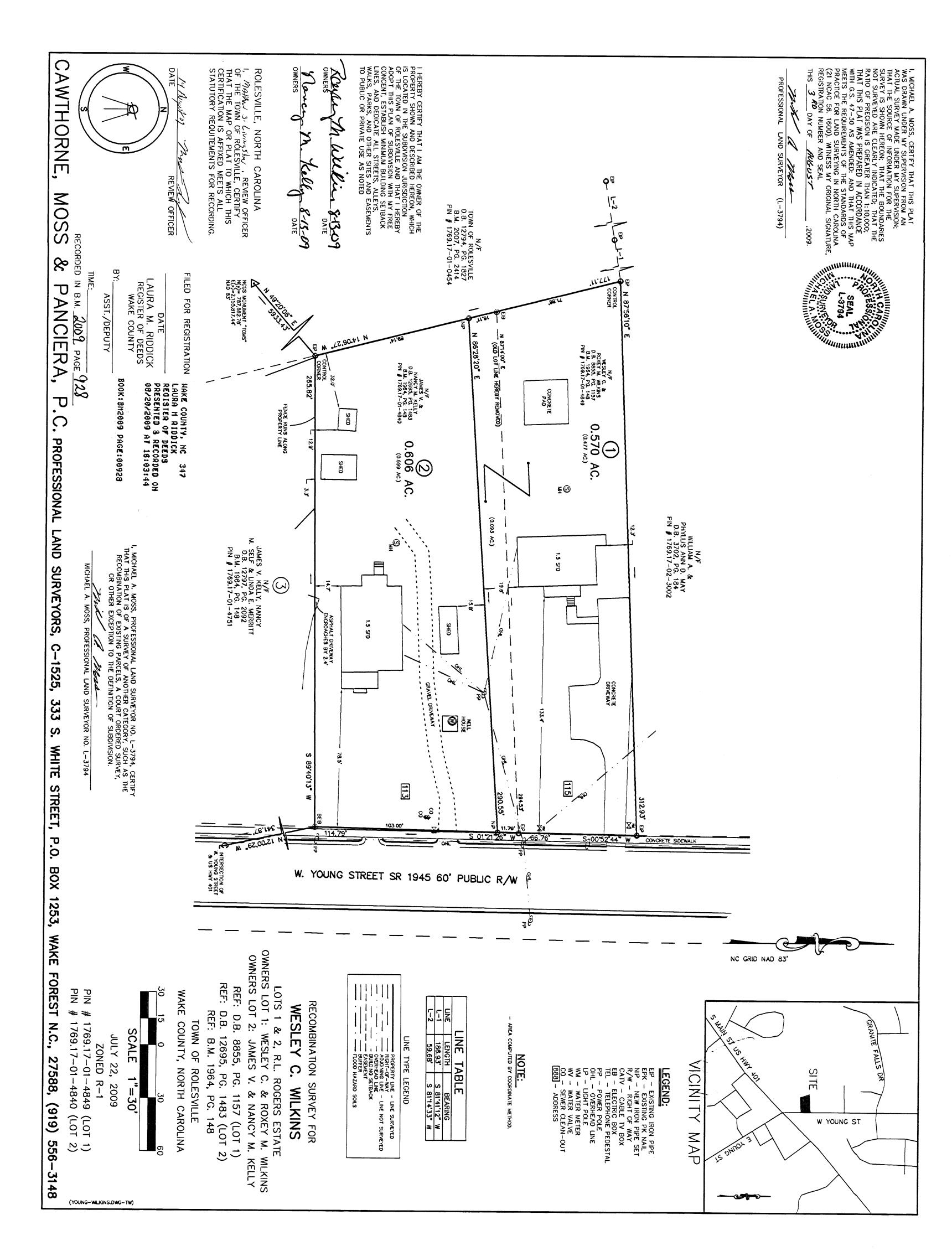
Section 6: After reviewing all the information presented at the Legislative hearing and the Town of Rolesville plans, policies and ordinances, the Rolesville Board of Commissioners find the Rezoning map amendment request reasonable and consistent with the 2017 Comprehensive Plan and is in the interest of the public and adopted a Plan Consistency and Reasonableness Statement.

Section 7: The "Rezoned Lands" shall be perpetually bound to the Conditions imposed including the uses authorized, unless subsequently changed or amended as provided for in the Land Development Ordinance.

Adopted and effective this the 7<sup>th</sup> day of May 2024.

	Ronnie Currin Mayor
ATTEST:	APPROVED AS TO FORM:
Robin Peyton	David J. Neill
Town Clerk	Town Attorney





### ORDINANCE 2024-O-08 for REZ-23-07 - Conditions of Approval

# REZ-23-07, W. Young Street Conditions of Approval April 29, 2024

- 1. The proposed General Commercial Conditional Zoning (GC-CZ) District shall allow Principal Uses per Exhibit A (Uses Permitted, Uses by Special Use Permit, Uses Prohibited).
- 2. No more than seven (7) upper-story dwelling units shall be permitted on the Property.
- 3. Nonresidential uses shall not be less than 5,000 square feet of gross floor area, and shall not exceed 30,000 square feet of gross floor area.
- 4. A traffic impact analysis shall be required for a Site Development Plan that includes at least 20,000 square feet of gross floor area of Office and Medical Uses as defined in LDO Section 5.1.1.
- No demolition permit for the existing home at 113 W. Young Street (PIN 1769-01-4840) (Deed Book 16593, Page 1043, Wake County Registry) shall be filed within 365 days following approval of REZ-23-07.
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Wesley C. Wilkins

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	Day Care		Bars and Nightclubs	Carwash	Retail Sales & Service – Shopping Center	Hospital	Fulfillment Center	
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			Vehicle Rental	Vehicle, Minor Service	Vape & Tobacco Store			